

COUNTY COMMISSIONERS' WORK SESSION MINUTES
TUESDAY, JANUARY 6, 2026

The Board of County Commissioners met today in their weekly Work Session.

Present at today's meeting were:

Joshua G. Parsons, Chairman
Ray D'Agostino, Vice-Chairman
Alice Yoder
BOARD OF COUNTY COMMISSIONERS

Lawrence M. George
COUNTY ADMINISTRATOR/CHIEF CLERK

Amy M. Campbell
DEPUTY CHIEF CLERK

Jacquelyn Pfursich, Esquire
COUNTY SOLICITOR

Also, present were:

Robert Devonshire, Director
GENERAL SERVICES

Amanda Frankeny, Director of Food Justice
COMMUNITY ACTION PARTNERSHIP

Tom Lisi, Reporter
LNP

Paul Marler, Director of IT
DEPARTMENT OF PUBLIC SAFETY

Jennifer Mulroney, Chief Deputy District Court Administrator
COURT ADMINISTRATION

Linda Schreiner, Director
PURCHASING

Karlee Shambaugh, Program Facilitator
PRISON

Joseph Shiffer, Deputy Warden
PRISON

Nicole Snyder, Acting Director
DRUG AND ALCOHOL COMMISSION

Cheryl Steberger, Warden
PRISON

Gary Warren, Operations Manager
SKANSKA USA BUILDING, INC.

Commissioner Parsons called the meeting to order at 10:00 a.m.

Commissioner Parsons announced that the Board of Commissioners met in Executive Session on Monday, January 5, 2026, at 10:15 a.m. to discuss Litigation, which is the Reich cases, docket numbers 5244-2025 and 5331-2025, Eastern District Federal Court; the Francisco case, docket number 5775-2025, Eastern District Federal Court, and the Morganti case, docket number 1583-2025, Superior Court. They also discussed Personnel matters.

Commissioner Parsons announced approval of the December 30, 2025, Work Session Minutes.

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1. Commissioner Parsons presented Resolution No. 1 of 2026: Election of Chairman of the Board of Commissioners, and Resolution No. 2 of 2026: Election of Vice Chairman of the Board of Commissioners.

Commissioner Yoder stated she hopes that at some point in the future, if the Board chooses to do so, she would be willing to serve as Chair or Vice Chair of the Board of Commissioners.

2. Joseph Shiffer, Deputy Warden, and Karlee Shambaugh, presented a Grant Agreement with the Pennsylvania Commission on Crime and Delinquency (PCCD).
3. Paul Marler, Director of IT, presented a Renewal Agreement with Exacom, and a Renewal Agreement with Uniti Solutions.
4. Jennifer Mulrone, Chief Deputy District Court Administrator, presented a Fourth Addendum to Lease Agreement with J. Harold Bare.
5. Nicole Snyder, Acting Director, presented a Grant Agreement with Department of Drug and Alcohol Programs (DDAP).
6. Amy Campbell, Deputy Chief Clerk, and Amanda Frankeny, Director of Food Justice, presented an Agreement with Community Action Partnership (CAP).
7. Jacquelyn Pfursich, County Solicitor, presented a Satisfaction of Mortgages for Lime Spring Properties, LP, Elway Properties Lancaster, LP, 53 West James, LP, PF Partners, LLC.

8. **Presentation of Draft for the Lancaster County Correctional Facility Design Development**

Linda Schreiner, Director, Purchasing
Cheryl Steberger, Warden, Prison
Robert Devonshire, Director, General Services
Gary Warren, Operations Manager, Skanska USA Building, Inc.

Linda Schreiner, Director, provided a brief overview and disclaimer regarding the Design Development Update for the new Lancaster County Correctional Facility (LCCF). The update included a review of the Mission Statement and Guiding Principles, the Purpose of Design Development, the Site Description, the Design Development Presentation, Sustainability and Operational Efficiency, the Opinion of Probable Costs, and the Next Steps. Ms. Schreiner noted that the LCCF Design Development phase is currently in draft form and not final.

Robert Devonshire, Director, and Warden Steberger, presented information on the site plan, design development, sustainability features, and operational efficiency of the LCCF.

Gary Warren, Operations Manager, presented the Opinion of Probable Costs, including the Probable Construction Cost Breakdown and the Proposed Alternates.

Linda Schreiner then outlined the Next Steps, stating that a Public Listening Session will be held this evening, January 6, 2026, in Room 102/104, and that the public is welcome to attend. The presentation will be brought before the Prison Board again on January 15, 2026. Following public review and discussion, the Design Development Phase will be presented to the Board of Commissioners for acceptance. Upon approval by the Commissioners, the project will advance to the Construction Documents phase.

Linda Schreiner encouraged public engagement and invited feedback.

Commissioner D'Agostino expressed his appreciation for the work the evaluation team put into the plan, and said he is looking forward to hearing feedback and comments from the team and the public following the listening session, and then the Prison Board. He noted that the project is a necessary and significant undertaking, but emphasized that it is being done for the benefit of the community, the citizens, public safety, those who may be housed at the facility, and the staff.

Commissioner Yoder made the following remarks:

"This design creates a physical environment that reduces crime, strengthens families, reduces crime and protects taxpayers. The kind of return on investment that reflects the true values of Lancaster County.

The Design Development before us reflects years of thoughtful work and broad engagement. County staff visited new facilities both in Pennsylvania and across the country, and we created multiple opportunities for public input -

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including community feedback sessions, emailed comments, prison board and commissioner meetings, focus groups with people who have lived experience, tabletop exercises, and guidance from consultants.

There is no doubt this facility will be safe. But safety alone is not enough. What make this design a true change-maker for our community are the rehabilitative components – dedicated space for medical and wellness services, classrooms and re-entry programming, and trauma-informed design choices such as lighting and color.

Adequate space to provide medical care, mental health treatment, substance-use treatment, and job training in our county jail isn't just the right thing to do — it's a fiscally responsible investment.

State and federal evaluations consistently show that work release and evidence-based treatment programs beginning in the jail reduce repeat offenses, lower reincarceration rates, and avoid future costs to taxpayers. Substance-use treatment alone can return \$4 to \$10 for every \$1 invested, largely through reduced jail days, fewer emergency room visits, and lower crime costs.

When people leave jail healthier, stabilized, and able to work, they are far less likely to come back. That means fewer victims, safer communities, and significant cost avoidance for the county over time. And this doesn't even begin to capture the human impact — the improved well-being of individuals and the stability it brings to their families when someone is given a real second chance.

Also, a modern, well-designed jail facility is also an investment in our workforce. Safe working conditions, and appropriate space, affect our ability to recruit and retain correctional officers and other staff in addition to our medical provider's ability to retain and attract staff.

High turnover is expensive — overtime, training new hires, workers' compensation claims, and burnout all drive up costs. When we give employees a facility that supports safety and dignity we reduce those costs, stabilize the workforce, and improve operations.

Taking care of the people who do this difficult, high-stress work every day isn't just the right thing to do — it's a smart way to protect taxpayers and ensure safety in and outside the jail.

The last thing we want to do is build a new old prison. If we invest in bricks and mortar without adequate space that supports rehabilitation and reduces recidivism, we will have missed this opportunity.

I believe we have taken the time needed to get this design right- and now we need to move forward. When I came on board, this project cost was projected at \$325 to \$350 million. With construction costs rising almost monthly, we are now likely looking at \$400 million of more. Delay only increases that risk, and it is time to keep moving."

Commissioner Parsons thanked the team and spoke about how important it was to secure such a well-suited piece of land close to the courthouse. He noted the land was acquired through a collaborative process that aligned with the community, which was an incredible accomplishment and the biggest step in the project. Since then, the work has moved forward in a very deliberate, step-by-step way, led by our team and supported by national corrections experts from different firms. Commissioner Parsons also expressed his appreciation for the collaboration with Lancaster Township. He emphasized that his support for the project from the beginning has been rooted in doing things carefully and responsibly, and keeping the citizens of Lancaster County informed and engaged throughout the process.

The team and the Board answered Tom Lisi's questions about specific details of the LCCF project.

9. January 7, 2026, Commissioners' Meeting Agenda – Lawrence George, County Administrator/Chief Clerk, noted that the verbiage will be amended in the motion for the Drug and Alcohol Commission.
10. On motion of Commissioner Yoder, seconded by Commissioner D'Agostino, the meeting was adjourned at 11:15 a.m.
Motion passed unanimously.

Respectfully submitted,



Lydia Kovalchuk, Executive Assistant
Commissioners' Office